

WEST VIRGINIA LEGISLATURE

2022 REGULAR SESSION

ENROLLED

Committee Substitute

for

House Bill 2096

BY DELEGATES GRAVES, BARRETT, HANNA, SKAFF,

LOVEJOY, MARTIN, THOMPSON AND WAMSLEY

[Passed March 11, 2022; in effect ninety days from passage.]

1 AN ACT to amend and reenact §11-13X-3, §11-13X-4, §11-13X-5, §11-13X-6, §11-13X-7; §11-
2 13X-8, §11-13X-11, §11-13X-12, and §11-13X-13 of the Code of West Virginia, 1931, as
3 amended, all relating to the West Virginia Film Industry Investment Act; reinstating the film
4 investment tax credit; providing the coordination and management by the West Virginia
5 Office of Economic Development; defining terms; excluding commercials and promotional
6 videos from the definition of qualified project; excluding short-term depreciation from
7 credit; raising the minimum threshold of cumulative annual expenditures necessary to
8 qualify for credit; eliminating limitation of credit; requiring the Economic Development
9 Office to develop a database of locations, music, and other resources to be made available
10 to film production teams; providing Economic Development Office discretion to determine
11 if project negatively portrays West Virginia; providing and clarifying effective date;
12 eliminating reference to business franchise tax; providing sunset provision; and making
13 technical corrections.

Be it enacted by the Legislature of West Virginia:

ARTICLE 13X. WEST VIRGINIA FILM INDUSTRY INVESTMENT ACT.

§11-13X-3. Definitions.

1 (a) *General.* — When used in this article, or in the administration of this article, terms
2 defined in subsection (b) of this section have the meanings ascribed to them by this section,
3 unless a different meaning is clearly required by the context in which the term is used.

4 (b) *Terms defined.* —

5 “Commercial exploitation” means reasonable intent for public viewing for the delivery
6 medium used.

7 “Direct production expenditure” means a transaction that occurs in the State of West
8 Virginia or with a West Virginia vendor and includes:

9 (A) Payment of wages, fees, and costs for related fringe benefits provided for talent,
10 management or labor that are subject to West Virginia income tax;

11 (B) Payment to a personal services corporation for the services of a performing artist if:

12 (i) The personal services corporation is subject to West Virginia income tax on those
13 payments; and

14 (ii) The performing artist receiving payments from the personal services corporation is
15 subject to West Virginia income tax; and

16 (C) Any of the following provided by a West Virginia vendor:

17 (i) The story and scenario to be used by a qualified project;

18 (ii) Set construction and operations, wardrobe, accessories, and related services;

19 (iii) Photography, sound synchronization, lighting, and related services;

20 (iv) Editing and related services;

21 (v) Rental of facilities and equipment;

22 (vi) Leasing of vehicles;

23 (vii) Food or lodging;

24 (viii) Airfare if purchased through a West Virginia-based travel agency or travel company;

25 (ix) Insurance coverage and bonding if purchased through a West Virginia-based
26 insurance agent; and

27 (x) Other direct costs of producing a qualified project in accordance with generally
28 accepted entertainment industry practices: *Provided*, That “direct production expenditure” shall
29 not include depreciation of any item that has less than one full year of depreciable life.

30 “Eligible company” means a person or business entity engaged in the business of
31 producing film industry productions. The term excludes state agencies.

32 “Feature length” means in excess of 40 minutes.

33 “Film industry production” means a qualified project intended for reasonable national or
34 international commercial exploitation.

35 “Multi-state distribution” means reaching at least one other state besides West Virginia.

36 “Postproduction expenditure” means a transaction that occurs in West Virginia or with a
37 West Virginia vendor after the completion of principal photography, including editing and negative
38 cutting; Foley recording and sound effects; automatic dialogue replacement (also known as ADR
39 or dubbing); special effects or visual effects, including computer-generated imagery or other
40 effects; scoring and music editing; sound editing; beginning and end credits; soundtrack
41 production; subtitling or addition of sound or visual effects; but not including an expenditure for
42 advertising, marketing, distribution, or expense payments.

43 “Qualified project” means a feature length theatrical or direct-to-video motion picture, a
44 made-for-television motion picture, a music video, commercial still photography, a television pilot
45 program, a television series, and a television mini-series that incurs a cumulative amount of
46 \$50,000 in a calendar year in direct production expenditures and post-production expenditures in
47 West Virginia or any combination of projects not previously claimed that would qualify for the
48 credit except for cost, and that combined meets or exceeds the cumulative amount of \$50,000 in
49 a calendar year. The term excludes news or current affairs programming, a weather or market
50 program, a talk show, a sporting event or show, an awards show, a gala, a production that solicits
51 funds, a home shopping program, a program that primarily markets a product or service, political
52 advertising, or a concert production.

53 A qualified project may be produced on any single media or multimedia program that:

54 (A) Is fixed on film, digital medium, videotape, computer disk, laser disc, or other similar
55 delivery medium;

56 (B) Can be viewed or reproduced;

57 (C) Is not intended to and does not violate §61-8C-1 *et seq.* of this code;

58 (D) Does not contain obscene matter or sexually explicit conduct, as defined by §61-8A-1
59 *et seq.* of this code;

60 (E) Is intended for reasonable commercial exploitation for the delivery medium used
61 whether delivery is in state or multi-state distribution; and

62 (F) Does not contain content that, in the sole discretion of the Office of Economic
63 Development, negatively portrays the state of West Virginia.

64 "Tax Commissioner" means the West Virginia State Tax Commissioner or his or her
65 designee.

§11-13X-4. Creation of the tax credit.

1 (a) An eligible company may apply for, and the Tax Commissioner shall allow, a
2 nonrefundable tax credit in an amount equal to the percentage specified in §11-13X-5 of this code
3 of:

4 (1) Direct production expenditures incurred in West Virginia that are directly attributable to
5 the production in West Virginia of a qualified project which expenditures occur in West Virginia or
6 with a West Virginia vendor; and

7 (2) Postproduction expenditures incurred in West Virginia that are:

8 (A) Directly attributable to the production of a qualified project; and

9 (B) For services performed in West Virginia.

10 (b) Expenditures utilized by an eligible company for purposes of calculating the tax credit
11 authorized by this article shall in no event be utilized by the eligible company for the purpose of
12 calculating or qualifying investment for claiming the economic opportunity tax credit authorized by
13 §11-13Q-1 *et seq.* of this code or the manufacturing investment tax credit authorized by §11-13S-
14 1 *et seq.* of this code.

§11-13X-5. Amount of credit allowed; limitation of the credits.

1 (a) *Base allowance.* — The amount of credit allowed to every eligible company, except as
2 provided in subsection (b) of this section, is 27 percent.

3 (b) *Extra allowance for hiring of local workers.* — Any amount allowed in subsection (a) of
4 this section shall be increased by an additional four percent if the eligible company, or its
5 authorized payroll service company, employs 10 or more West Virginia residents as part of its full-
6 time employees working in the state or as apprentices working in the state.

7 (c) *Application of the credits.* — The tax credit allowed under this section shall be applied
8 to the eligible company’s state tax liability as provided in §11-13X-7 of this code.

§11-13X-6. Requirements for credit.

1 (a) In order for any eligible company to claim a tax credit under this article, it shall comply
2 with the following requirements:

3 (1) If the qualified project contains production credits, the eligible company shall agree,
4 upon request by the Office of Economic Development, to recognize the State of West Virginia
5 with the following acknowledgment in the end credit roll: “Filmed in West Virginia with assistance
6 of the West Virginia Film Industry Investment Act”;

7 (2) Apply to the Office of Economic Development on forms and in the manner the Office
8 of Economic Development may prescribe;

9 (3) If an eligible company submits a proposal to perform a qualified project for a state
10 agency, the eligible company shall indicate its intention to claim the tax credit provided by this
11 article; and

12 (4) Submit to the Office of Economic Development information required by the office to
13 demonstrate conformity with the requirements of this section and shall agree in writing:

14 (A) To pay all obligations the eligible company has incurred in West Virginia; and

15 (B) To delay filing of a claim for the tax credit authorized by this article until the Office of
16 Economic Development delivers written notification to the Tax Commissioner that the eligible
17 company has fulfilled all requirements for the credit.

18 The Office of Economic Development shall determine the eligibility of the company and
19 the qualification of each project, and shall report this information to the Tax Commissioner in a
20 manner and at times the Office of Economic Development and the Tax Commissioner shall agree
21 upon.

22 (b) Upon completion of a qualified project:

23 (1) An eligible company shall have filed all required West Virginia tax reports and returns
24 and paid any balance of West Virginia tax due on those returns;

25 (2) All claims for the tax credit shall be filed with an expense verification report prepared
26 by an independent certified public accountant, utilizing “agreed upon procedures” which are
27 prescribed by the Office of Economic Development in accordance with generally accepted
28 auditing standards in the United States. The certified public accountant will render a report as to
29 the qualification of the credits, consistent with guidelines to be determined by the Office of
30 Economic Development and approved by the Tax Commissioner; and

31 (3) An eligible company claiming an extra allowance for employing local workers shall
32 submit to the Office of Economic Development documentation verifying West Virginia residency
33 for all individuals claimed to qualify for the extra allowance. The documentation shall include the
34 name, home address, and telephone number for all individuals used to qualify for the extra
35 allowance.

36 (c) If the requirements of this section have been complied with, the Office of Economic
37 Development shall approve the film tax credit and issue a document granting the appropriate tax
38 credit to the eligible company and shall report this information to the Tax Commissioner.

§11-13X-7. Application of credit to state taxes.

1 (a) *Credit allowed.* —

2 Beginning in the taxable year that the expenditures permitted under section four of this
3 article are incurred, eligible companies and owners of eligible companies, as described in
4 subsection (d) of this section, are permitted a credit, as described in section five of this article,
5 against the taxes imposed by articles twenty-four and twenty-one of this chapter, in that order, as
6 specified in this section.

7 (b) *Corporation net income taxes.* —

8 After application of subsection (b) of this section, any unused credit is next applied to
9 reduce the taxes imposed by article twenty-four of this chapter for the taxable year, determined
10 before application of allowable credits against tax.

11 (c) *Personal income tax.* —

12 (1) If the eligible taxpayer is an electing small business corporation (as defined in Section
13 1361 of the United States Internal Revenue Code of 1986, as amended), a partnership, a limited
14 liability company that is treated as a partnership for federal income tax purposes or a sole
15 proprietorship, then any unused credit, after application of subsections (b) and (c) of this
16 subsection, is allowed as a credit against the taxes imposed by article twenty-one of this chapter
17 on the income from business or other activity subject to tax under article twenty-three of this
18 chapter or on income of a sole proprietor attributable to the business.

19 (2) Electing small business corporations, limited liability companies, partnerships and
20 other unincorporated organizations shall allocate the credit allowed by this article among its
21 members in the same manner as profits and losses are allocated for the taxable year.

**§11-13X-8. Uses of credit; unused credit; carry forward; carry back prohibited; expiration
and forfeiture of credit.**

1 (a) No credit is allowed under this section against any employer withholding taxes imposed
2 by §11-21-1 *et seq.* of this code.

3 (b) If the tax credit allowed under this article in any taxable year exceeds the sum of the
4 taxes enumerated in subsections (b), (c), or (d) of §11-13X-7 of this code, for that taxable year,
5 the excess may be applied against those taxes, in the order and manner stated in §11-13X-7 of
6 this code, for succeeding taxable years until the earlier of the following:

- 7 (1) The full amount of the excess tax credit is used;
- 8 (2) The expiration of the second taxable year after the taxable year in which the
9 expenditures occurred. The tax credit remaining thereafter is forfeited; or
- 10 (3) The excess tax credit is transferred or sold.

11 (c) No carryback is allowed to a prior taxable year that does not have qualified
12 expenditures for the amount of any unused portion of any annual credit allowance.

13 (d) The transfer or sale of this credit does not extend the time in which the credit can be
14 used. The carry forward period for credit that is transferred or sold begins on the date on which
15 the credit was originally issued by the Office of Economic Development.

16 (e) Any tax credit certificate issued in accordance with this article, which has been issued
17 to an eligible company, and to the extent not previously claimed against the tax of the eligible
18 company or the owner of the certificate, may be transferred or sold by such eligible company to
19 another West Virginia taxpayer, subject to the following conditions:

20 (1) A single transfer or sale may involve one or more transferees, assignees or purchasers.
21 A transfer or sale of the credits may involve multiple transfers to one or more transferees,
22 assignees or purchasers;

23 (2) Transferors and sellers shall apply to the office for approval of any transfer, sale, or
24 assignment of the tax credit. Any amount of the tax credit that has been transferred or assigned
25 shall be subject to the same limitations and conditions that apply to the eligible company's or
26 seller's entitlement, use and application of the credit. The application for sale, transfer or
27 assignment of the credit shall include the transferor's tax credit balance prior to transfer, the credit
28 certificate number, the name of the seller, the transferor's remaining tax credit balance after
29 transfer, if any, all tax identification numbers for both transferor and transferee, the date of
30 transfer, the amount transferred, a copy of the credit certificate and any other information required
31 by the Office of Economic Development or the Tax Commissioner.

32 (3) The Office of Economic Development shall not approve the transfer or assignment of
33 a tax credit if the seller or transferor has an outstanding tax obligation with the State of West
34 Virginia for any prior taxable year.

35 (f) The transferee, assignee or purchaser shall apply such credits in the same manner and
36 against the same taxes as specified in this article.

37 (g) For purposes of this chapter, any proceeds received by the eligible company or
38 transferor for its assignment or sale of the tax credits allowed pursuant to this section are exempt
39 from the West Virginia consumers sales and service tax, use tax, the corporate net income tax,
40 and personal income tax.

41 (h) The Tax Commissioner shall not seek recourse against the transferee for any portion
42 of the credit that may be subsequently disqualified.

43 Failure to comply with this section will result in the disallowance of the tax credit until the
44 seller or transferor is in full compliance.

§11-13X-11. Tax credit review and accountability.

1 (a) Beginning on the first day of the third taxable year after the passage of this article and
2 every two years thereafter, the Office of Economic Development shall submit to the Governor, the
3 President of the Senate and the Speaker of the House of Delegates a tax credit review and
4 accountability report evaluating the cost effectiveness of the Film Industry Investment Act during
5 the most recent two-year period for which information is available. The criteria to be evaluated
6 shall include, but not be limited to, for each year of the two-year period:

- 7 (1) The number of eligible companies claiming the credit;
- 8 (2) The dollar amount of tax credit certificates issued to taxpayers;
- 9 (3) The number of new businesses created by the tax credit;
- 10 (4) The number of new jobs, if any, created by the tax credit;
- 11 (5) The amount of direct expenditures made on qualified projects; and
- 12 (6) The cost of the credit.

13 (b) Eligible companies claiming the credit shall provide any information the Tax
14 Commissioner and the Office of Economic Development may require to prepare the report:
15 *Provided*, That the information provided is subject to the confidentiality and disclosure provisions
16 of §11-10-5d and §11-10-5s of this code: *Provided, however*, That notwithstanding the provisions
17 of §11-10-5d and §11-10-5s of this code, the Tax Department is hereby authorized to disclose to

18 the Office of Economic Development such tax information as may be necessary to compile the
19 report required by this section and the report required by §11-13X-12 of this code.

§11-13X-12. Economic development; utilization of state locations, talent, and production companies.

1 (a) The West Virginia Office of Economic Development, in consultation and coordination
2 with the appropriate public and private entities, shall promote, foster, encourage, and monitor the
3 development of the film industry in this state as part of its comprehensive economic development
4 strategy for West Virginia and report recommendations for expanding the industry in the state to
5 the Governor and the Joint Committee on Government and Finance annually on or before
6 December 1.

7 (b) The West Virginia Office of Economic Development shall coordinate with property
8 owners, musicians and other performers, and other managers of resources suitable for film
9 production to develop a database of locations, music, and other resources available for
10 incorporation into film projects. To the greatest feasible extent, the Economic Development Office
11 shall establish methods for interface with national and international databases of these resources
12 that are available to, or used by, film and video production teams in the identification and selection
13 of location, music, and other resources. The Economic Development Office shall also implement
14 means for property owners and for staff in the field to connect to the state's database and to
15 submit entries or nominations thereto.

§11-13X-13. Effective date, elimination of film tax credits, preservation of film tax credits earned prior to the sunset date; cessation of the West Virginia Film Office.

1 (a) The credit allowed by this article shall be allowed upon eligible expenditures occurring
2 after December 31, 2007 and before January 16, 2018, and shall be allowed upon eligible
3 expenditures occurring on and after the date specified in subsection (d) of this section and before
4 the termination date specified therein.

5 (b) Film tax credits to which a taxpayer has gained lawful entitlement, after December 31,
6 2007, and before January 16, 2018 may continue to be applied against tax liabilities, subject to
7 the conditions, limitations, and constraints applicable to such credit under this article, until
8 exhausted or otherwise terminated in accordance with the terms of this article and this code. Film
9 tax credits to which a taxpayer has gained lawful entitlement prior to the effective date of this
10 subsection may be transferred in accordance with §11-13X-8 of this code, subject to the
11 conditions, limitations, and constraints applicable to such credit under this article, until exhausted
12 or otherwise terminated in accordance with the terms of this article and this code.

13 (c) Effective July 1, 2018, all operations of the West Virginia Film Office shall cease. To
14 the extent necessary to settle, finalize, and conclude business relating to outstanding film tax
15 credits issued prior to the effective date of the bill, the Division of Tourism is hereby authorized to
16 administer such duties for that limited purpose.

17 (d) The amendments to this article enacted in the year 2022 shall apply to all taxable years
18 beginning on or after July 1, 2022: *Provided*, That, unless sooner terminated by law, the film
19 investment tax credit will terminate on December 31, 2027. No entitlement to any tax credit
20 authorized by this article may result from, and no credit is available to any person for, expenditures
21 incurred subsequent to December 31, 2027. Film tax credits to which a taxpayer has gained lawful
22 entitlement on or after July 1, 2022, and on or before December 31, 2027, may continue to be
23 applied against tax liabilities, subject to the conditions, limitations, and constraints applicable to
24 such credit under this article, until exhausted or otherwise terminated in accordance with the terms
25 of this article and this code. Film tax credits to which a taxpayer has gained lawful entitlement on
26 or after July 1, 2022, and on or before December 31, 2027, may be transferred in accordance
27 with §11-13X-8 of this code, subject to the conditions, limitations, and constraints applicable to
28 such credit under this article, until exhausted or otherwise terminated in accordance with the terms
29 of this article and this code.

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

.....
Chairman, House Committee

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Chairman, Senate Committee

Originating in the House.

In effect ninety days from passage.

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Clerk of the House of Delegates

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Clerk of the Senate

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Speaker of the House of Delegates

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President of the Senate

The within this the.....
day of, 2022.

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Governor